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Law

Area and administration offices

Introduction

To protect and sustain
England's highly valued trees
and woodlands, a felling
licence from the Forestry
Commission is normally
required before growing
trees can be felled.

The Forestry Commission¹ is the government department responsible for protecting, expanding and promoting sustainable management of woodland, and for increasing the value of trees and woodland to society and the environment. We (the Forestry Commission), are the regulator for tree felling, responsible for assessing applications and for issuing licences. We monitor compliance where replanting is a condition of a licence, and use enforcement action on individuals who allow the felling of trees when a licence was required.

This booklet tells you (the applicant) how to prepare and apply for permission to fell trees on your own land, or the land of someone you represent; and what we will do if trees are felled without a licence. This booklet is for guidance only and is not a legally binding interpretation of the legislation (principally the Forestry Act 1967 as amended).² If you are unsure whether you require a felling licence, speak to your local Forestry Commission area office³ for guidance before you start any tree felling. Further information is available on GOV.UK.⁴

Applying for a felling licence three or more months prior to felling will help ensure your licence is in place before you want to commence felling.

1. What is a felling licence for?

Tree felling is a legally controlled activity. You will normally need permission from us to fell growing trees and we will normally provide this by issuing a felling licence. The licence will allow you to fell identified trees and woodland legally.

Please note, in certain circumstances you may still need other permissions from other organisations (see sections 3 and 4) before you can fell the trees. Sometimes this applies even if you do not need a felling licence.

Felling licences are normally issued for a five-year period. However, if associated with a Forestry Commission approved woodland management plan, a licence will normally cover a period of ten years. You should carefully consider the tree felling you want to carry out. In particular, think about how long it will take to do the work. You are also advised to get in touch with neighbours and make them aware of your tree felling plans.

1.1 Important background

There is a presumption against permanent loss of woodland cover, in particular ancient woodland. Most felling licences that we issue will contain conditions that require felled trees or areas of woodland to be replaced by replanting or allowed to regenerate. The exception to this is a thinning licence, where sufficient woodland cover is retained so as not to require restocking.

Once a felling licence has been issued it cannot be withdrawn. And once tree felling has started a felling licence cannot be amended.



Everyone involved in the felling of trees — whether it is an owner felling trees themselves or employing others to do the work, such as an agent, timber merchant or contractor — must ensure that a felling licence or other permission has been issued before any felling is carried out, or that one of the exceptions (see section 2) specified in the Forestry Act, and elsewhere, applies.

All felling work must be carried out in accordance with the licence and any other permission issued, and must remain compliant with all other legislation and regulations affecting operations to fell trees. These requirements are reflected in the <u>UK</u>
Forestry Standard.⁵

Do not begin to fell trees until we have issued a felling licence to you and you have all other necessary permissions to fell trees in place.

Any felling carried out without a felling licence is an offence, unless it is covered by an exception.

If there is no felling licence or other permission to fell trees in place, or if the wrong trees are felled and no felling exception can be proved, everyone involved can be prosecuted.

We will investigate reports of unlicensed tree felling. This may result in enforcement action being taken to ensure tree or woodland cover is restored, and it may also involve seeking a prosecution of those involved (see section 7).

Please note:

· All web addresses can be found on page 24.

2. Exceptions from the need for a felling licence

Certain types of felling and tree works do not require a felling licence. The Forestry Act 1967, as amended, and other related regulations give details of these exceptions in full.

Note, in certain circumstances you may still need other permissions from other organisations (see sections 3 and 4) before you begin felling trees.

If you intend to fell trees covered by one or more of the exceptions within the legislation, it is your responsibility to prove that an exception applies. You should gather evidence that shows a felling licence was not required before you start any felling, should a Forestry Commission investigator visit the site after the felling takes place. The evidence to be gathered will be specific to each felling site and the exception claimed.

We advise that you keep photographic records (with reference to scale) that show the tree setting and condition before and after felling.

Other forms of evidence to retain should include maps, site surveys or reports, inspection checklists, and, importantly, a record that confirms when tree felling took place.

You may wish to contact your local Forestry Commission area office to ask their advice on whether a specific tree felling exception can be used. The commonly used exceptions are outlined in the rest of this section.

Refer to the <u>Forestry Act 1967</u>⁶ and the <u>Forestry (Exceptions from Restriction of Felling) Regulations 1979</u>⁷ for the complete list of exceptions contained in those pieces of legislation.







2.1 Calendar quarter personal allowance

In any calendar quarterⁱ you may fell up to 5 cubic metres (m³) of growing trees on your propertyⁱⁱ without a felling licence, as long as no more than 2m³ are sold.

The volume of timber is assessed by measuring the amount of wood in the main tree stem(s) where this is greater than 8cm in diameter over bark. For large broadleaved trees, this includes major branches.

If you are to fell 5m³ of timber in successive calendar quarters you are strongly encouraged to retain evidence of what felling took place and when, in order to demonstrate that less than 5m³ was felled in each calendar quarter.

You may commit a separate offence under the Environmental Impact Assessment (Forestry) (England and Wales) Regulations 1998 if you systematically clear an area of woodland over time without permission from the Forestry Commission under those regulations (see section 4.5).

2.2 Lopping and topping

An exception applies for tree works involving tree surgery by way of lopping or topping, for example, pollarding. Such works are used today to maintain a tree in good health and to extend its lifespan in highly modified environments, such as streetscapes. These works do not require a felling licence.

Please also see section 4: Other controls on tree felling.

2.3 Trees of small diameter

An exception applies to felling trees that, when measured at a height of 1.3 metres from the ground:

- have a diameter over bark of 8cm or less;
- if thinningⁱⁱⁱ (i.e. felling carried out in order to improve the growth of the remaining trees), have a diameter over bark of 10cm or less; or
- if underwood or existing coppice (i.e. previously managed by cutting to promote multi-stemmed growth arising at or near ground level), individual stems have a diameter over bark of 15cm or less.

2.4 Tree species and tree locations

There are exceptions that apply to:

- fruit trees, for example, orchard species like apple, pear or plum;
- trees standing or growing in an orchard, garden, churchyard or public open space; and
- trees growing in the inner London boroughs.

2.5 Dangerous and nuisance trees

An exception applies for the felling of a tree or trees necessary for the **prevention of danger or the prevention or abatement of a nuisance.**

The danger exception could be said to apply only where there is an immediate risk of serious harm and urgent work is needed to remove the risk.

The nuisance exception could be said to apply only where there is actionable nuisance (i.e. actual damage or an immediate risk of actual damage being caused), or nuisance by way of actual encroachment.

If you use this exception you will be asked to provide evidence of how the tree(s) presented a danger to people, property or infrastructure for example. Not all old or diseased trees are necessarily dangerous; you need to consider the risk they pose and demonstrate the exception is valid.

Please note, the assessment of the structural integrity of a tree is a specialist area and therefore, unless clear and obvious, you may need to obtain expert advice and an arboriculturist report to show how the danger presented itself. In the event of a prosecution for unlicensed felling, the legal burden of proving that an exception existed rests with you.

We strongly recommend that you obtain a felling licence, or that you seek professional advice before felling any trees, rather than proceeding with the felling and then seeking to rely upon this exception.

2.6 Tree health

An exception applies where the felling of trees is necessary to prevent the spread of a quarantine pest or disease in accordance with a Statutory Plant Heath Notice (SPHN), as issued by the Forestry Commission under the <u>Plant Health</u> (Forestry) Order 2005. An SPHN is subject to its own enforcement rules if felling is not undertaken within the required timescales.

If you have not been issued with a SPHN, there is no exception from the need for a felling licence for diseased trees and a felling licence will be required, unless another reason for exception applies.

2.7 Development

An exception applies where the felling of trees is **immediately required** for the purpose of carrying out development that is authorised by the approval of full planning permission (granted, or deemed to be granted, under the Town and Country Planning Act 1990, including any planning conditions or s.106 agreements attached to a full planning consent). The approved planning permission will detail the extent of the approved development and may also define the trees that are allowed to be felled or those that must be retained. Any tree felling outside that boundary will require a licence.

The development exception can relate to individual or groups of trees or woodland, and for trees to be exempt from the need for a felling licence at least one of the following conditions must be met:

- trees must be explicitly identified in the planning consent as being permitted for removal:
- the trees must stand within the footprint of the proposed development; or
- the removal of the trees must be necessary in order to carry out the proposed development (e.g. they block an access route to which there is no alternative, or lie in such close proximity to the proposed development that they prevent the carrying out of that development).

The exception does not simply extend to all trees within the boundary of the fully approved proposed development.

Outline planning permission: This status is not sufficient to demonstrate that the felling of trees is immediately required for the purposes of development. A felling licence will be required in these circumstances, unless another reason for exception applies.







Calendar quarters are defined as: 1 January to 31 March, 1 April to 30 June, 1 July to 30 September, and 1 October to 31 December.

By property, we interpret this to mean within the immediate property or holding; other properties you may have and that are some distance away could be considered to be a separate property and so have their own 5m³ allowance. The Forestry Commission will not normally consider felling across multiple properties to be cumulative for the purpose of this allowance. Your local Woodland Officer will confirm if more than one count of this exemption may apply.

⁽UK Forestry Standard – glossary) "Thinning – The removal of a proportion of trees in a forest after canopy closure, usually to promote growth and greater value in the remaining trees." We interpret this to mean an even distribution of the trees being felled across the felling area and that thinning is limited to removing fewer than 30% of the growing trees.

Permitted development: Some development is permitted development (i.e. planning permission is not required) pursuant to the Town and Country Planning (General Permitted Development) (England) Order 2015. The felling of trees in accordance with permitted development, and which is immediately required for the purpose of carrying out the permitted development, is exempt from the need for a felling licence.

When considering tree felling related to development activity, we may ask you for evidence that it is permitted development or that planning permission is deemed to be granted. You are advised to keep a copy of any certificate or correspondence with the local authority that demonstrates this.

2.8 Statutory Undertakings

Statutory Undertakers are empowered by a wide variety of acts and regulations to construct and maintain infrastructure, such as those for utility supplies, pipelines, communications, canals, waterways and so on.

An exception applies to trees felled by Statutory Undertakers on land in their occupation and where trees are obstructing the construction of any works for which they are responsible, or where trees interfere with the maintenance or operations of any works for which they are responsible. However, the specific legislation will detail what duties the Statutory Undertaker has, and under what circumstances they can fell trees under those duties in order to benefit from this exception.

2.9 Other legislation that consents tree felling

Similar to Statutory Undertakings, an exception applies to any tree felling that is undertaken in compliance with any obligation imposed by, or under, an Act of Parliament. For example, bodies such as Highways England, Network Rail and local highway authorities have statutory duties to maintain the safe operation of their infrastructure and they may fell growing trees without a felling licence.

Statutory Undertakers and authorities discharging duties imposed by, or under, Acts of Parliament are encouraged to keep records of what tree felling they undertake, when, and to identify the specific legislation or statutory provision under which the tree felling is enacted. This information must be given to the Forestry Commission, if requested.

2.10 Summary

We strongly recommend that you contact your Forestry Commission area office if you are uncertain about whether any of these exceptions apply.

We can provide advice that could minimise the risk of you felling trees without a felling licence, where one would have been necessary, and we will help you secure a felling licence if one is necessary.

3. Environmental legislation and protection

A felling licence permits you to fell growing trees legally. However, the felling of those trees may still need separate consents or permissions.

Some species of plants and animals have declined to such an extent that they, and the habitats they rely on, have legal protection. It is important that you balance managing woodland and producing timber with <u>protecting important</u> wildlife and woodland habitat.¹⁰

3.1 Protecting wildlife and habitats

The Wildlife and Countryside Act 1981¹¹ protects rare or endangered plants, wild birds and other animals, with differing levels of protection according to their needs. The Act makes it an offence intentionally to:

- kill, injure, or take any protected species;
- take, damage or destroy any nest or place of shelter or protection, in use or being built;
- take or destroy an egg of any wild bird or to intentionally disturb animals using resting places; and
- pick, uproot or destroy protected plants.

The Conservation of Habitats and Species
Regulations 2017¹² also protects a range of
plants and animals – referred to as 'European
Protected Species' (EPS)¹³ – and their habitats.
Several EPS are found in trees and woodland,
and these regulations have implications on
how woodlands are managed and how tree
management operations are carried out.

In collaboration with Natural England, we have published good practice guidance¹⁴ and an EPS checklist¹⁵ to help you plan sustainable woodland management. A majority of felling operations should be able to proceed even in the presence of EPS, provided that good practice guidance is followed. But where tree felling is unable to comply with good practice, an EPS wildlife licence¹⁶ must be obtained from Natural England.

Contact your Forestry Commission area office if you think you need an EPS wildlife licence.

3.1.1 Preventing damage to habitats and species

Wildlife law can be complex and, although it is not always illegal to fell during the bird nesting season or when protected species are present, precautions must be taken by law. Before starting any tree felling, you must carefully assess the risks from the work proposed and how felling work will impact on resident wildlife populations and associated habitats.

You must make sure that the work is planned to ensure protected species are not intentionally harmed or killed; that their nests or dwellings are not damaged or destroyed; and that the habitat is safeguarded from permanent and lasting damage. Particular attention is needed in respect of birds and bats that may be nesting or roosting in the trees you intend to fell, as well as mammals such as dormice, otters and badgers, which will actively use the woodland for foraging and raising young at certain times of the year, and may hibernate at other times.

You should make and keep records of any surveys undertaken, any reports you commission, and the decisions you make on how and when tree and woodland management is undertaken. An Operational Site Assessment¹⁷ (OSA) is a useful way of recording the planning of forestry works. You may need to seek further professional or specialist advice to achieve this.

Natural England is the body responsible for administering this wildlife legislation. However, you should contact <u>your local Forestry</u>

<u>Commission Woodland Officer</u>¹⁸ regarding any proposed felling works in the first instance.

3.1.2 If protected species have been disturbed

If you use the Good Practice guidance and other literature available online, you should be able to protect wildlife populations. However, if you identify protected species when carrying out forestry operations – for example, a population of bats being directly affected by your tree felling activity – you must stop work immediately.

Contact <u>Natural England</u>¹⁹ (0300 060 3900) and explain what has happened. They will tell you what to do next with regards to safeguarding the immediate population affected by your operation.

There are other bodies that are able to help in such situations, such as the **Bat** Conservation Trust.²⁰

3.2 Protecting landscapes and public access

In areas with protected landscape or that have open access land you should make sure you understand the local policies related to woodland cover and woodland access. The views of those who manage those landscapes should be sought and their advice used to influence your tree felling proposals.

National Parks and Areas of Outstanding Natural Beauty

Where wider landscapes have been identified as having a special character, for example National Parks (NP), Areas of Outstanding Natural Beauty (AONB) and Heritage Coasts, we will consult the responsible bodies on significant felling proposals within those areas.

Open access land

Where public access to the wider landscape is guaranteed through open access land, you may need to notify the <u>Local Access Forum</u>²¹ (LAF) of your felling proposals. The full list of LAFs and their contact details can be found on .GOV.UK.

You may also need to contact <u>Natural England's</u> <u>Open Access Contact Centre</u>²² (OACC) to seek a permission to close open access land during tree felling. You can find out more on the <u>open</u> <u>access land and the coastal margin: how to restrict public access</u>²³ page on .GOV.UK.

Commons

There is historic legal protection for common land to remain not enclosed, not built upon and free from fences and other works that impinge on access to the land. It is important that you understand the legal position and requirements surrounding commons before attempting to carry out any works on common land.

There has been a legal requirement to obtain Secretary of State consent for carrying out works that would prevent or impede access on common land since 1925 (Law of Property Act s.194). This has since been strengthened by the Commons Act 2006.

The earlier Act applied only to land subject to 'rights of common' on 1 January 1926, but s.38 of the 2006 Act applies to:

- all land registered as common land; or
- land not registered as common, but where the land is regulated by an Act made under the Commons Act 1876, or is subject to a scheme under the Metropolitan Commons Act 1866 or the Commons Act 1899.

Works on commons owned by the National Trust are covered by separate legislation – The National Trust Act 1971.

Both Acts require that consent is obtained for any restricted works that will prevent or impede access. Such works will include fencing, creating ditches, forestry works, new solid surfaced roads, paths and car parks.

Restocking, as required under a felling licence, requires consent from the Planning Inspectorate on behalf of the Secretary of State, as the resulting woodland would be seen as reducing public access, even where there was already woodland on the common prior to felling.

3.3 Protecting designated areas and sites

Certain areas of land are designated or protected due to their natural or cultural importance, and some sites are designated because of specific features unique to that location.

Examples of designated areas include Special Areas of Conservation (SAC), Special Protection Areas (SPA), Ramsar sites and World Heritage Sites (WHS). Examples of designated sites are Sites of Special Scientific Interest (SSSI) or Scheduled Monuments (SM). You may need additional permissions or consents to undertake any proposed tree felling work in these areas:

- If the proposed tree felling will take place within, or in some way impact on a SAC, SPA or Ramsar site, then a further assessment by us is needed before your licence can be issued. As part of your application, you should tell us if you wish to carry out any work that may affect a protected site's features and how you propose to mitigate any impact, so we can assess any likely effects.
- Some protected sites, such as SSSI or SM, may need a separate consent from the relevant authority for the protected site. For example, Natural England is the relevant authority for creating and maintaining SSSIs. If you are proposing tree felling within or adjacent to a SSSI then you should also complete a **Supplementary**Notice of Operations²⁴ (SNO) alongside your felling licence application. We can help you secure that consent while processing a felling licence application.

The SNO gathers information on how you will protect the SSSI interest while undertaking the tree felling. This helps Natural England to decide whether or not it needs to give its SSSI consent to the tree felling work and associated activity. You should submit both forms to us.

Historic England is the relevant authority
for scheduling and maintaining SMs in order
to conserve features of cultural heritage.
If you are proposing work to any trees on
an SM, you may need to obtain <u>Scheduled</u>
<u>Monument Consent</u>²⁵ from Historic England,
independently from your felling licence
application, before you start work.

You will need to provide Historic England with detailed information on how you will protect the SM interest while undertaking the tree felling. This will help Historic England decide whether or not to give SM consent for the felling work.

If you do not tell us about a protected site and this is not picked up through processing your application, then your felling licence may not support other permissions or consents you may need. Subsequent work, if undertaken, may result in an offence being committed.

3.4 Hedgerows Regulations

Hedgerows in England are protected under the Hedgerows Regulations 1997, and you may need permission to <u>undertake protection and</u> <u>management work</u>.²⁶ If you intend to remove a hedgerow completely, then you may be required, under the <u>Hedgerows Regulations</u> <u>1997</u>,²⁷ to consult the local planning authority (LPA) before you do so.

There are a number of other controls on tree felling that you may need to take into account – a few examples are outlined below.

If you intend to fell a tree within a hedgerow then you should first check the felling exceptions in section 2 of this document. If your proposed work is not covered by one of these exceptions then you will need a felling licence to carry out this aspect of your work.

Some tree felling and tree works on hedgerow trees are restricted at certain times of the year under agricultural **cross compliance**²⁸ regulations. Failure to comply with these regulations can result in a financial penalty being imposed on farm payments (see section 6.9).





4. Other controls on tree felling

4.1 Tree Preservation Orders and conservation areas

Tree Preservation Orders (TPO) and conservation areas²⁹ are made by the local planning authority (LPA), usually a local council, under the **Town and Country Planning (Tree** Preservation) (England) Regulations 2012.30 They protect specific trees and areas of woodland of high amenity value from deliberate damage and destruction. You should contact your LPA to find out if these designations apply to the trees you want to fell, and discuss if there are any issues in felling them.

4.1.1 Trees protected by a Tree **Preservation Order**

- If you wish to fell a tree or trees that are protected by a TPO, and an exception from the need for a felling licence does apply for example, because you are carrying out works on a garden tree - then you will not need a felling licence from us.
 - However, you are still likely to need to apply for permission from the LPA to fell protected trees.
- If no exception can be claimed then you will need to apply for a felling licence. In your application you must tell us which TPO protects the trees, and which of the trees to be felled are protected. We will decide whether to issue a felling licence. You will not need a separate permission from the LPA for the TPO, as we will consult with the LPA on your behalf before making our decision.

Alternatively, the Forestry Commission can refer the full felling licence application to the LPA for them to solely determine if the tree or trees can be felled under the Town and Country Planning (Tree Preservation) (England) Regulations 2012.

Please note that the Forestry Act 1967 (s.15) prevents local authorities from considering applications to fell trees protected by a TPO when the felling activity will normally require a felling licence.

4.1.2 Failure to agree felling proposals on protected trees

If you apply to us to fell trees that are covered by a TPO, the LPA has the opportunity to object to the proposals in the felling licence application. If an objection is made and is not withdrawn, this prevents us from issuing the felling licence. If the LPA sustains its objection, then the felling application will be referred to the Secretary of State for determination.

4.1.3 A TPO is applied after a felling licence application is made

If a TPO is placed on trees after a felling licence application has been submitted to us, but before we have given our decision, we need to take that new order into account while your application is being assessed. You should tell us immediately if you know a TPO has been applied (see section 4.1.5).

Where a TPO is made on trees after a felling licence is issued, you should contact us immediately as you will need a new felling licence that takes account of the TPO. You may commit an offence if you fell a tree without a valid felling licence in place.

4.1.4 Conservation areas

For applications to fell growing trees in conservation areas, we will notify the LPA of the application and seek its views in respect of 'the amenity of the district'.

Once the felling licence has been issued, you should give the LPA at least six weeks' notice before carrying out any felling, topping, lopping or uprooting work. However, you cannot give notice more than two years before the works being carried out.

You should check with the LPA over this. Usually, the conservation area notice period gives LPAs the chance to protect the tree with a TPO before work starts, should it decide to do so. This could result in a new felling licence being required - see 4.1.3.

4.1.5 Failure to disclose a TPO or conservation area

Failure to disclose the presence of a TPO or conservation area in your felling licence application will mean that your application is inaccurate, contrary to the declaration on the application form.

If we issue a felling licence for trees covered by a TPO or within a conservation area, and you did not declare their existence at the point of application, then you may commit an offence, such as fraud, if you fell a tree without an accurate felling licence in place.

Your felling licence application may be published on the Public Register of new planting and felling.31 The LPA may check the details of applications being published on the Public Register and let us know that a TPO is in place, and may object to the proposed works.

4.2 UK Forestry Standard

The **UK Forestry Standard**³² (UKFS) sets out the UK government's approach to sustainable forestry and woodland management, including standards and requirements as a basis for regulation, monitoring and reporting requirements.

We are responsible for implementing the UKFS in England and we assess all forestry proposals, including applications for felling licences, against the UKFS before giving approval. We will only approve your felling proposals and issue a felling licence if we are satisfied that they meet the UKFS relevant to the individual licence area.

4.3 Woodland management plans

For larger woodland holdings, long term woodland management planning and subsequent activity is a key component in maintaining the productivity and condition of your woodland, and we actively encourage the production of a UKFS compliant woodland management plan.33

Following our assessment and 'approval in principle' of a woodland management plan, which will contain sustainable proposals for a programme of woodland management and tree felling, we can then process a felling licence for the associated tree felling. This felling licence is linked to the woodland management plan and, when both are approved, is valid for 10 years of tree felling work.







4.4 Tree health and the movement of timber

Regulations exist to prevent the spread of pests and pathogens of trees.

In certain <u>pest or pathogen</u>³⁴ outbreaks, you may require specific permission to move infected material, such as timber. For example, where a **Statutory Plant Health Notice (SPHN)** has been issued due to the presence of Phytophthora ramorum, a pathogen that affects larch and other woody species, you will need a <u>movement licence</u>³⁵ in order to move your timber.

We ask you to be aware of the risks posed by pests and pathogens and to help <u>prevent</u> the introduction of pests and diseases³⁶ by being vigilant in checking the condition of your trees and woodland, and to take responsible measures, such as biosecurity, in combating threats to tree health.

You can report signs of key tree pests and pathogens using <u>Tree Alert</u>.³⁷

4.5 Land use change – Deforestation, EIA and Open Habitats

The Forestry Commission is the relevant authority for the Environmental Impact
Assessment (Forestry) (England and Wales)
Regulations 1999.³⁸ EIA Regulations for forestry projects in England, including any deforestation proposals.

If you intend to fell trees and convert the land to another land use, we will need to assess these proposals under the EIA Regulations. Failure to seek our consent where it is required may result in enforcement action being taken against you.

4.5.1 Proposed conversion to priority habitat

If you are converting woodland into a priority open habitat, your proposal will be assessed under the government's Open Habitats Policy. You will need to complete an EIA deforestation enquiry form, including an application to Convert woodland into open habitat, and submit it with your felling licence and EIA deforestation application.

4.5.2 Proposed conversion to agriculture

We will not normally agree to woodland clearance for conversion to agricultural use. If this is what you want to do, we may ask the Department for Environment, Food and Rural Affairs (Defra) to assess the contribution that the conversion of the land to agriculture would make to the economic viability of your agricultural holding before making our decision. It is likely that if we do agree to the conversion to agriculture, you will be required to create an equivalent area of replacement woodland. Without this, your proposal is likely to be refused.

You will need to complete an EIA deforestation enquiry form and submit it with your felling licence application.

5. Applying for a licence

5.1 Who can apply?

You can apply for a felling licence if you own the land on which the trees are growing; if you are a lessee or tenant and your interest entitles you to fell the trees; or you can demonstrate you have a legal right to fell the trees (once the appropriate permissions are obtained).

An agent, acting for the owner or lessee, can also apply to fell the trees, but the licence will be issued in the name of the owner or the lessee of the land. An agent must demonstrate that they have sufficient interest in the land and that they are authorised to represent the owner or lessee. You can do this by using our agent authority form.³⁹

We will accept applications from, and issue licences to, a business or organisation. Such applications must include details of a named individual who has authority to sign the application and any restocking conditions. This person will be an employee of the business or organisation, or an agent with sufficient authority. The business or organisation must have the same interest in the land as mentioned above.

5.2 How to apply for a licence

You can apply online for a felling licence using our Felling Licence Online service.⁴⁰ Using the online user guidance⁴¹ and the online system will result in faster processing of your felling application.

If you cannot apply online and require a paper felling licence application form then <u>please</u> <u>contact us</u>.⁴² We can provide this by email or send one to you by post.

Do not apply online if you submit a paper application form.

5.3 Environmental map browsers

Felling Licence Online contains a Land Information Search (LIS) tool that allows you to check your felling proposal against environmental datasets, before you submit it to us. This gives you a chance to modify your felling proposals to take account for any features or designations you identify in the search.

Separately, the Forestry Commission <u>map</u> <u>browser</u> ⁴³ also contains a Land Information Search (LIS) tool that allows you to search environmental datasets that might affect your land. LIS allows you to make a copy of the search results, including details of other approved felling licences in your area.

DEFRA's map browser, called MAGIC,⁴⁴ contains a broader range of environmental data and can provide further information on designations and issues that might affect your woodland or woodland management proposals. It also allows you to make a copy of the search results.

Some local authorities have created map browsers where you can identify conservation areas and Tree Preservation Orders. Check with your local authority to see if they provide this information online, or through their library service.

The Forestry Commission is the Relevant Authority for the Environmental Impact Assessment (Forestry) (England and Wales) Regulations 1999 (EIA Regs)⁴⁵ for forestry projects in England, including any deforestation proposals.

If you intend to fell trees and convert the land to another land use, we will need to assess these proposals under the EIA Regulations (see section 4.5). Failure to seek our consent where it is required may result in enforcement action being taken against you.









6. Considering a felling licence application

When we receive your felling licence application, we will acknowledge receipt within three working days. We may need to look at the felling proposals on the site and will usually contact you within three weeks to arrange a site visit.

6.1 Application documentation

Alongside the information on the felling licence application, the Forestry Commission will also need to check other relevant and supporting information including impacts on protected sites, the effects on priority habitats or protected species, or where land use change, such as deforestation, is proposed.

You need to make sure other relevant supporting documents are completed correctly, in full, and are submitted with the felling licence application.

6.2 Legal decision timescale

We will review and issue, or refuse (see section 6.11) a felling licence application within three months of receiving an application to fell growing trees with a corresponding felling plan or map. If an application is incomplete, or incorrectly mapped, we will return it to you for completion and the three-month timescale will be reset upon resubmission.

If further information is required or requested by us, or a stakeholder's response to our consultation is slow, then the application may be delayed and we may need to ask if you agree to an extension. This is normally a further three months.

6.2.1 Felling licence Citizen's Charter

Alongside the legal time-scale (see section 6.2), we aim to process most felling licence applications (from receipt of a complete application to an approved licence) within the Citizen's Charter target of 77 days.

6.3 Consultation

We may consult with the local authority or other organisations to make sure that we take into account any environmental or land use issues affecting your proposals, or which your proposals may themselves impact on, and any statutory designations where permission from other bodies or relevant authorities may also be required.

6.4 Public Register

Unless your felling application is for thinning^{iv} only, the felling information from your application will be published on the <u>Public Register for new planting and felling</u>⁴⁶ for four weeks to give the public the opportunity to comment on the proposals.

The public are able to request more information on the felling proposals that are shown on the Public Register, and can submit comments on how the proposals may affect them, but only during the 28-day period it is published.

Comments made on applications via the Public Register will be considered against UK Forestry Standard criteria to see if they are of material impact or interest for the felling proposals.

When a felling licence is approved and issued, we will publish the details of the approved felling licence on the Public Register, for public record, and a permanent record will be published as part of a felling licence data layer via our online map browser.⁴⁷

You can view the **Public Register** 48 online.

6.5 Restocking conditions after felling

The government has a general policy against deforestation – the permanent removal of trees or woodland without replanting or regeneration. This policy is principally to ensure that woodland cover and timber supply are safeguarded for future generations.

Restocking conditions will, therefore, normally be included on felling licences we approve, other than those for areas to be thinned (felling licences to thin woodland are granted unconditionally).

6.5.1 Felling conditions

Felling conditions are applied to ensure:

- that replanting or regeneration of the felled area is undertaken in an identified location; and
- that the trees are maintained and encouraged for a period not less than 10 years.

Where you propose to fell parts of woodland, rather than just thin the woodland, you are required to provide restocking proposals as part of your application. We may want to discuss these proposals with you as the application is being processed.

You will be sent a copy of the final proposed restocking conditions prior to the approval of the licence. You must raise any concerns over the proposed conditions within 14 days to give us time to agree an alternative prescription before the felling licence is approved and issued.

While the felling licence gives permission for trees to be felled at any time during the period of the licence, we would expect replanting, or agreed works to encourage natural regeneration, to be completed within two years of the felling being carried out, and for the replacement trees to be actively cared for during the establishment phase of the restocking.

6.6 How long will your felling licence last?

A felling licence will usually contain permissions to fell trees for five years. However, a felling licence associated with a Forestry Commission approved woodland management plan is valid for 10 years. The restocking and maintenance conditions of the licence can last for much longer than this.

We will consider a licence inaccurate if you did not declare, at point of application, any material facts, such as the existence of a TPO, which would have resulted in a different licence being issued.

In such circumstances you may commit an offence, such as fraud, if you subsequently fell trees covered by the licence obtained with inaccurate information.

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iv (UK Forestry Standard – glossary) "Thinning – The removal of a proportion of trees in a forest after canopy closure, usually to promote grow and greater value in the remaining trees." We interpret this to mean an even distribution of the trees being felled across the felling area and that thinning is limited to removing fewer than 30% of the growing trees.

6.6.1 Variations to an approved felling licence

Once a felling licence is approved by us it cannot be amended or withdrawn.

Once trees covered by the felling licence are felled, the associated restocking conditions must be implemented and maintained in order to achieve full regeneration of felled areas. We will carry out random annual inspections to check that the felling works are compliant with the licence issued, and that restocking conditions are being met.

Failure to comply with the felling licence in terms of correctly felling the trees permitted to be felled, or failure to comply with the restocking conditions, may lead to enforcement action being taken through an Enforcement Notice. Where we find evidence of breaches, we will take enforcement action (see section 7.1.1).

It is an offence under the Forestry Act not to comply with an Enforcement Notice.

6.7 Renewal of a licence

If you are unlikely to complete all of your felling before your licence expires, then you must apply for, and be issued with, a new licence before you can fell the rest of the trees. We recommend you allow at least three months for the new licence to be issued.

6.8 Selling land with a felling licence

The permission to fell trees remains in effect for the duration of the licence regardless of whether the land ownership or stewardship changes.

A felling licence is issued to the person who applies for it and they are subsequently able to carry out permitted tree felling or they can authorise other parties to carry out the tree felling.

However, we expect that only the person issued with the licence may authorise trees to be felled under that licence, and so if there is a change in ownership then we should be informed so that we can amend our records accordingly.

Any restocking conditions that apply to the land after a felling licence has been enacted remain in force even after the land is sold. If you sell land with an enacted felling licence you should make the purchaser aware of the felling licence and its conditions. You should also inform us when the sale completes, quoting the felling licence reference.

The new landowner takes over responsibility for continuing to maintain restocking conditions. If they do not, they may be issued with an Enforcement Notice to compel them to meet the conditions of the licence, or risk committing an offence.

If a new landowner wants to undertake different tree felling operations they will need to apply for a new felling licence.

6.9 Felling within grant schemes or agreements

If you propose to carry out felling or thinning as part of a grant scheme, for example, an agri-environment grant, then you must ensure that a felling licence is in place or that the proposed felling has an exception (see section 2).

A felling licence will not normally be issued as part of a grant agreement.

It is your responsibility to apply for a felling licence and, once issued, to comply with the restocking conditions of the licence, where they apply.

6.10 How to appeal felling conditions

If an approved felling licence has replanting conditions applied to it and you are not happy with them, you are able to appeal. You must submit your appeal within three months of the date of the licence being received by you.

You should initially contact your local Woodland Officer or Forestry Commission area office to discuss your concerns.

However, if you are still unhappy with the conditions applied, you can then appeal to the Forestry Minister. You must do this in accordance with the detailed information provided on your felling licence, which quotes Regulation 8c of the Forestry (Felling of Trees) Regulations, 1979 – as amended (SI 1979 No 791), and uses Form 6 from that legislation.

If you do not follow these instructions and you do not submit your appeal within the three-month time limit, then your appeal will not be accepted.

To review the appeal, the Minister will usually get the advice of a reference committee (independent of the Forestry Commission and selected to consider the case), before giving a decision on whether the conditions should remain or be amended.

6.11 Refusal of a felling licence application

The Forestry Commission may refuse an application to fell growing trees where we believe that the application fails to meet the interests of good forestry practice as summarised in the UK Forestry Standard.

You may also appeal against the refusal of a felling licence, to the Forestry Minister, but only if you have previously been refused a licence for the same area and work proposals. There must be at least three years between the previous refusal (or appeal hearing) and your (subsequent) appeal request.

You must do this in accordance with Regulation 8a of the Forestry (Felling of Trees) Regulations, 1979 – as amended (SI 1979 No 791), and use Form 4 from that legislation.

7 Penalties for felling without a licence



7.1 Forestry Act 1967

If we believe that tree felling has occurred without a licence, where we would have expected one to have been needed, we will investigate.

An investigation will include carrying out timber measurement, for which we have powers to enter land to undertake, and other background checks such as to confirm land ownership.

7.1.1 Felling licensable trees without a licence

It is an offence to fell licensable trees without having obtained a licence or other valid permission.

- This can mean, on conviction, a fine. This
 can apply to each person involved in the
 felling of trees, for example the owner, agent,
 timber merchant or contractor. This can
 apply to each person involved in the felling of
 trees, for example the owner, agent, timber
 merchant or contractor.
- Where we are satisfied that the owner, lessee or tenant of the land has committed an offence, we also have the power to serve a Restocking Notice. This compels the replanting of the land with trees in order to reinstate woodland cover (see section 7.1.3).
- Illegal felling is a breach of cross compliance and can result in a financial penalty being imposed on farm payments. If a Restocking Notice is issued, the Rural Payments Agency will be notified of the agricultural holding or farming business affected by the notice.

7.1.2 Selling unlicensed timber felled without a licence

It is an offence to sell unlicensed timber without having obtained a licence or other valid permission.

- Under the Forestry Act 1967, you are only permitted to sell up to 2m³ of your 5m³ personal allowance in each calendar quarter.
- Attempting to market illegally felled timber is an offence under the Timber and Timber Products (Placing on the Market) Regulations 2013. These are administered and enforced by the Department for Business, Energy and Industrial Strategy (BEIS).

7.1.3 Restocking and Enforcement Notices

A Restocking Notice requires replacement trees to be planted or regenerated and then maintained to an acceptable standard for up to 10 years in order to reinstate woodland cover.

- If you do not comply with the conditions of a felling licence or a Restocking Notice, then we have the power to issue an Enforcement Notice requiring you to take action to meet the conditions in place.
- It is an offence not to comply with an Enforcement Notice and can result in an unlimited fine upon conviction.

7.2 Environmental Impact Assessment (Forestry) Regulations 1999

There is a distinction between 'felling' and 'deforestation'.

Felling is normally undertaken in a way that does not result in the permanent loss of woodland, and is principally governed by the Forestry Act 1967 and the felling licence regime. Woodland is normally expected to be restocked (replanted or naturally regenerated) after felling operations.

Deforestation is governed by the EIA (Forestry) Regulations and typically involves the permanent, or semi-permanent, loss of woodland cover.

- You may commit an offence under the Environmental Impact Assessment (Forestry) (England and Wales) Regulations (1999)⁴⁹ if you clear an area of woodland over time, through continued and lawful use of an exception to the need for a felling licence, but without the permission to permanently deforest that area of land.
- We will use these regulations to enforce woodland restoration where our investigation into removal of trees and/or woodland determines it is appropriate to do so.





The main laws and regulations governing the control of tree felling are listed below. You can get copies of each of these online at www.legislation.gov.uk⁵⁰

The Forestry Act 1967 as amended.

The Forestry (Felling of Trees) Regulations 1979 (SI 1979 No 791) as amended.

The Forestry (Exceptions from Restriction of Felling) Regulations 1979 (SI 1979 No 792) as amended.

The Wildlife and Countryside Act 1981 as amended.

The Town and Country Planning Act 1990 as amended.

The Protection of Badgers Act 1992 as amended.

The Hedgerows Regulations 1997 (SI 1997 No 1160) as amended.

Town and Country Planning (Tree Preservation) (England) Regulations 2012 (SI 2012 No 605) as amended.

The Environmental Impact Assessment (Forestry) (England and Wales) Regulations 1999 (SI 1999 No 2228) as amended.

The Plant Health (Forestry) Order 2005 (SI 2005 No 2517) as amended.

The Conservation of Habitats and Species Regulations 2017 (SI 2017 No 1012) as amended.

The Timber and Timber Products (Placing on the Market) Regulations 2013 (SI 2013 No 233).

Please note that this list is not exhaustive and that there are a number of other laws that give local authorities and other statutory bodies the right to control the felling of trees.



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More information

To help protect England's trees and woodland, a felling licence from the Forestry Commission is required to fell most trees. It's an offence to fell trees without a licence if an exemption does not apply.

For more information about tree felling, please visit: www.gov.uk/guidance/tree-felling-overview

To apply online for a licence to fell growing trees, use the Forestry Commission Felling Licence Online service: www.gov.uk/guidance/apply-online-for-a-felling-licence

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